

Message Text

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15

ACTION EB-11

INFO OCT-01 EA-11 ADP-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 L-03 SS-15 NSC-10 DOTE-00

RSR-01 /072 W

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P 260855 Z APR 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 3164

C O N F I D E N T I A L TOKYO 4630

E. O. 11652: GDS

TAGS: ETRN, JA

SUBJECT: CIVAIR - CARGO CHARTER PROGRAM

REF: (A) STATE 67515 (B) TOKYO 4111 (C) TOKYO 2154

1. EMBASSY SEES NO POSSIBILITY THAT JCAB WOULD RESPOND FAVORABLY TO A USG REQUEST THIS YEAR FOR EXTENSIVE CARGO CHARTER PROGRAM DESCRIBED REFTEL A. BOTH CARGO AND PASSENGER FLIGHTS ARE INCLUDED WITHOUT DISTINCTION IN JAPAN CHARTER QUOTA. AS DEPARTMENT KNOWS, JCAB ALREADY HAD DEFINITELY TURNED DOWN OUR ORIGINAL REQUEST FOR 233 FLIGHTS IN 1973/74 AND, WHILE JCAB DIRECTOR GENERAL UCHIMURA -- AT ECON/ MIN' S REQUEST (REFTEL B) -- HAS PROMISED TO RECONSIDER JCAB' S EARLIER REJECTION OF OUR FALLBACK PROPOSAL FOR 85 FLIGHTS IN 1973 (INCLUDING 15 UNUSED FROM 1972), THERE OBVIOUSLY IS NO CERTAINTY (OR EVEN LIKELIHOOD) THAT JCAB' S FINAL ANSWER EVEN TO THIS MINIMAL REQUEST WILL BE FAVORABLE. JCAB' S POSITION, IN OUR VIEW, IS BASED ALMOST ENTIRELY ON JAPAN' S INABILITY TO OBTAIN DESIRED EXPANSION OF AVIATION RIGHTS FROM U. S. FOR JAL, SUCH AS ENTRY INTO CHICAGO AND BEYOND RIGHTS TO CENTRAL AND SOUTH AMERICA FROM U. S. WEST COAST (REFTEL C). THERE NO QUESTION IN EMBASSY' S MIND THAT DESPITE U. S. POLICY OF TREATING CHARTER AND SCHEDULED SERVICES SEPARATELY, JCAB WILL NOT YIELD ON CHARTER QUOTA UN-
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LESS IT RECEIVES SOME QUID PRO QUO ON SCHEDULED SERVICES. (JAPAN, OF COURSE, DOES NOT HAVE SUPPLEMENTAL AIRLINES ENGAGED SOLELY IN CHARTER SERVICES.)

2. IN ANY EVENT, PARTICULARLY IN LIGHT ECON/ MIN' S REPRESENTATION TO UCHIMURA, JCAB UNDOUBTEDLY NOW CONSIDERS OUR PROPOSAL FOR 85 FLIGHTS AS CONSTITUTING MAXIMUM U. S. REQUEST FOR 1973 QUOTA AND WOULD NOT, IN OUR OPINION, AGREE TO A PROPOSAL CALLING FOR INCREASE IN QUOTA TO ACCOMMODATE A HEAVY EXPANSION IN CARGO CHARTERS THIS YEAR. EMBASSY RECOMMENDS THAT MATTER BE POSTPONED FOR CONSIDERATION IN CONTEXT OF 1974 QUOTA DISCUSSIONS.
INGERSOLL

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

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30 JUN 2005

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